

# Solutions to Our Nation's Opioid Crisis: *The Naloxone Plus Pre-Arrest Diversion Framework*

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# Variety of Terms for Pre-Arrest Diversion

- Deflection
- Pre-arrest diversion (PAD)
- Pre-booking
- Co-responder
- Pre-booking
- Crisis Intervention Teams
- Police diversion
- Crisis/Triage centers
- Police assisted diversion
- Law enforcement encounter
- Law enforcement assisted diversion (LEAD)
- No arrest diversion

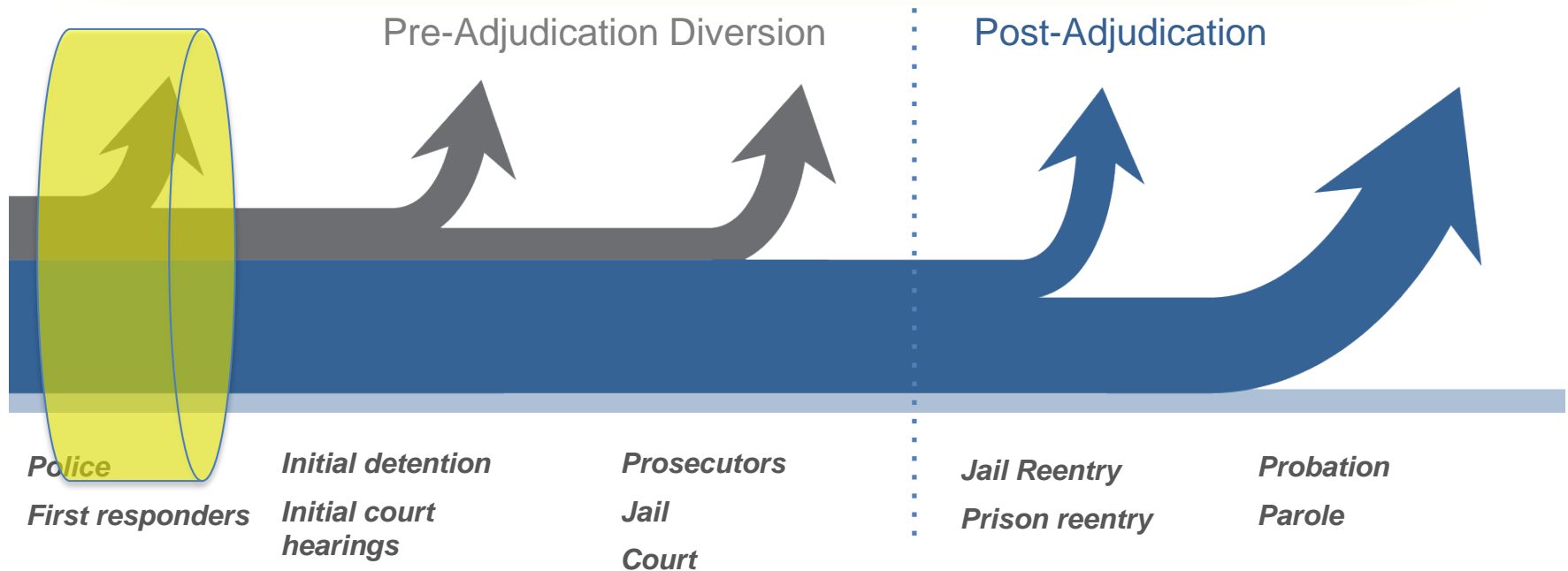
**A Third Way for Law Enforcement**  
**1) Arrest or 2) Release 3) Divert (New!)**



# Pre-Arrest Diversion Is the “Handle” on the Front Door of the US Justice System

*Many people can be safely deflected in the community instead of entering the justice system*

Community-based services, housing, and recovery support



# How Pre-Arrest Diversion (PAD) Differs from Other Types of US Justice Diversion

## Pre-Arrest Diversion (PAD)

- Moving *away* from justice system *without having entered it*
- **Behavioral health guided** with criminal justice partnerships
- *Public health* solution to better public safety – crime reduction!

## Other Criminal Justice Diversion

- Moving *out* of justice system *after having entered it*
- **Criminal justice guided** with behavioral health partnerships
- A *wide variety* of approaches for a variety of reasons



# Two Types of Pre-Arrest Diversion: Done Together for Biggest Impact

## Prevention PAD

- **No charges** / Not relevant to criminal activity during this encounter
- **Identified behavioral health issue** (well-being) that places the person in a health risk or exposure risk to the justice system
- **Divert to treatment** for clinical assessment to address needs and/or to social services
- **Prevents future criminal justice entry by connecting to treatment today**

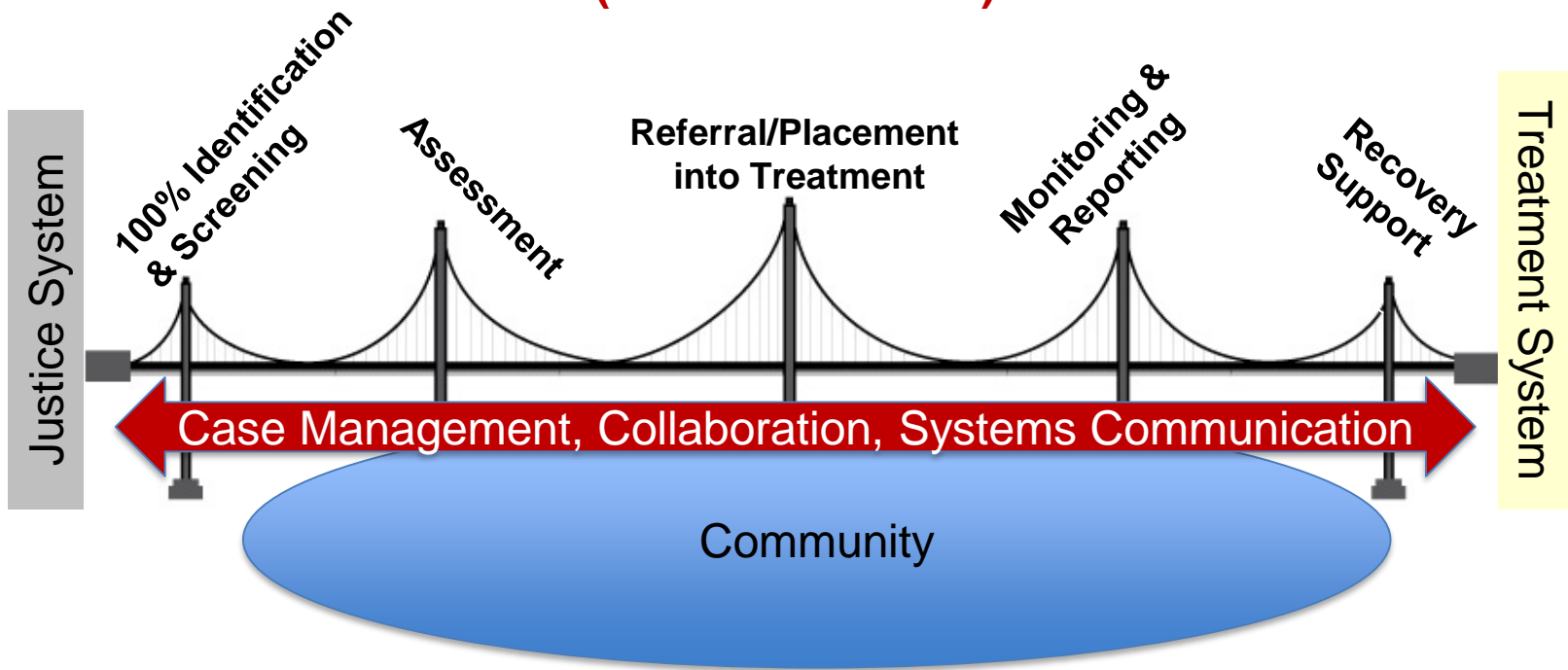
## Intervention PAD

- **Charges** exist but are held in abeyance or issuance of non-criminal citation
- **Identified behavioral health issue** (well-being) that places the person in a health risk or exposure risk to the justice system AND
- **Identified low-moderate risk** (to re-offend)
- **Divert to treatment** for clinical assessment to address needs and/or to social services with justice follow-up and possible action



# The Pathways to Treatment Connecting Two Systems

(The TASC Model)



**800,000 Police Referring to Treatment  
(New!)**



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# The Five PAD Pathways to Treatment

- **Self-Referral:** Individual initiates contact with law enforcement for a treatment referral (without fear of arrest); preferably a warm handoff to treatment
- **Active Outreach:** Law enforcement intentionally IDs or seeks individuals; a warm handoff is made to treatment, which engages individuals in treatment
- **Naloxone Plus:** Engagement with treatment as part of an overdose response or DSM-V severe for opiates; tight integration with treatment, naloxone (individual too)
- **Officer Prevention Referral:** Law enforcement initiates treatment engagement from a call for service or “on view”; no charges are filed
- **Officer Intervention Referral:** Law enforcement initiates treatment engagement from a call for service or “on view”; charges are held in abeyance or citations issued, with requirement for completion of treatment



# Pre-Arrest Diversion Examples (Brands) with Related Pathways

- Angel (MA) / Arlington (MA) – [paariususa.org](http://paariususa.org); Fire = Safe Stations  
(435 sites for Angel and Arlington programs – PD, Sheriff, Fire/EMS)
  - **Self-referral, Active Outreach**
- Quick Response Teams (OH) – (many and varied sites with QRT 50+ sites)
  - **Naloxone Plus**
- LEAD (WA) – [leadkingcounty.org](http://leadkingcounty.org) (20 sites)
  - **Officer Prevention Referral, Officer Intervention Referral**
- Civil Citation (FL) – [civilcitationnetwork.com](http://civilcitationnetwork.com) (62 sites: 60 juvenile, 2 adult)
  - **Officer Intervention Referral**





# PRE-ARREST DIVERSION: PATHWAYS TO COMMUNITY POLICE, TREATMENT AND COMMUNITY COLLABORATIVE



# Pre-Arrest Diversion: Part of the Solution

- **Reduced crime**
- Improved public safety (real and perceived)
- **Reduced drug use**
- Better outcomes during crisis encounters
- **Lives saved, lives restored**
- Building police-community relations
- **Reduced burden on criminal justice to solve public health and social challenges – reduction in the “social burden”**
- Building (more) police-public health/behavioral health relations
- Correct movement of citizens into/away from the justice system
- Cost savings
- “Net-narrowing”
- **Keeping families intact**
- **Addressing racial disparity**



# Why Pre-Arrest Diversion Growth Now?

1. **Law enforcement encounters with the mentally ill**
  1. CIT – 1988 – “Memphis Model”
2. **Police and community relations**
  1. Brown - Ferguson, MO; McDonald – Chicago, IL
  2. President's 21st Century Task Force – 2015
3. **Opioid epidemic**
  1. “Angel” program - 2015
4. **Ever increasing “social burden” on police and the justice system**
  1. War on Crime – Johnson – 1965
  2. War on Drugs – Nixon – 1971
  3. Violent Crime Control Act – Clinton – 1994
  4. Rapid growth in incarceration (2x growth/10 years) 1980 +/-



# Pre-Arrest Diversion: Observations

- Newly emerging field and profession
  - Formalized: Policy, Practice and Training
  - Systems approach: Police + Treatment + Community + Research
  - Research is promising
  - First steps underway to establish a policy framework
  - Mental health is not illegal
- Drugs are (mostly) illegal
  - Mental health tends to think of crisis situations
  - SUD does not rely on a crisis situation
  - **Being driven in large part by the opioid epidemic**
  - Social services, housing, recovery
  - Family, children, veterans



# The Naloxone Plus Framework: *“Saving a Life Twice”*

## The National Standard for Law Enforcement Opioid Response



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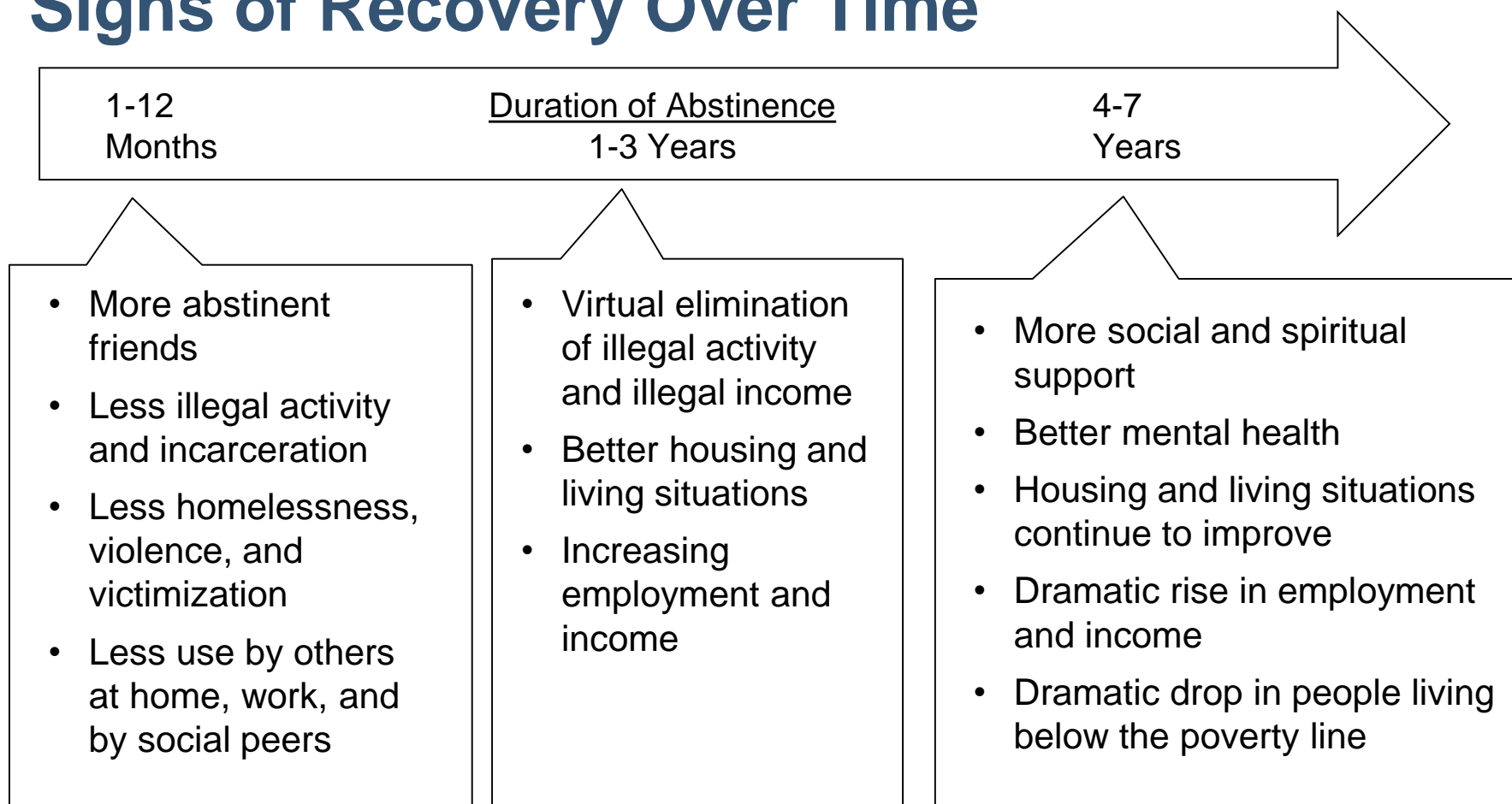
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# Elements of the Naloxone Plus Framework

- **Naloxone Plus:** Engagement with treatment as part of an overdose response with naloxone, then following up rapidly with tight integration with treatment. Site examples: QRT, DART, STEER
  - **Naloxone** – Law enforcement, fire, emergency medical services, community, businesses, individuals, etc.
  - **Rapid ID** – e.g., 9-1-1
  - **Immediate contact with individual** – as close as possible to point of OD
  - **Rapid engagement** – in person and daily follow-up until engaged in treatment
  - **Rapid access to treatment** – measured in minutes and hours
  - **Screening and clinical assessment** – to have the correct individual approach
  - **Continued tight integration** – police and behavioral health and community
  - **Medication-Assisted Treatment (MAT)** – all appropriate medications made available
  - **Recovery support services** – treatment ends, recovery continues
  - **Naloxone** – for the individual and his/her household



# Signs of Recovery Over Time



Source: Dennis, Foos & Scott, 2007



# Why Case Management:

Most individuals entering the justice system have multiple & complex service needs



Source: Community Catalyst, 2016



# Components of Comprehensive Drug Addiction Treatment



***The best treatment programs provide a combination of therapies and other services to meet the needs of the individual patient.***

National Institute of Drug Abuse



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POLICE, TREATMENT, AND COMMUNITY



COLLABORATIVE

*The NATIONAL Voice of the  
Pre-Arrest Diversion Field*



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# PTACC Collaborative: Our Mission, Purpose, and Cornerstone

- **Mission** – To strategically enhance the quantity and quality of community behavioral health and social service options through engagement in pre-arrest diversion
- **Purpose** – To provide NATIONAL vision, leadership, advocacy, and education to facilitate the practice of pre-arrest diversion across the US
- **Cornerstone** – PTACC is open-source, open to any and all. PTACC is “non-denominational” as to which model/brand of pre-arrest diversion is appropriate for a jurisdiction; each community must determine which approach(es) solves its problem, fits the local situation, and can be addressed through current behavioral health capacity.



# PTACC National Partners



★ C4 RECOVERY FOUNDATION  
IMPROVING TREATMENT ACCESS, QUALITY, & INTEGRITY



★ Indicates PTACC National Founding Partner

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# PTACC “Open-Source” Resources:

- **PTACC Visual 5 Pathways to Treatment** – The first visual depiction of all known deflection and pre-arrest diversion pathways
- **PTACC Core Measures of Pre-Arrest Diversion** – Recommended metrics for sites to use covering police, treatment, community, and race.
- **PTACC 11 Guiding Principles for Behavioral Health Pre-Arrest Diversion** – Currently being aligned with CARF accreditation standards.
- **PTACC Pre-Arrest Diversion Presentations** – PAD Basics, PAD Policy, Naloxone Plus
- **PTACC National Policy and Legislation** – In development
- **PTACC Housing & Pre-Arrest Diversion** – In development





[www.ptaccollaborative.org](http://www.ptaccollaborative.org)



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